### TOWN OF NANTUCKET FISCAL YEAR 2009 INITIAL BUDGET PROJECTION

August 22, 2007

# 2007-2008 BOS Goals (08/15/2007)

- 1. Improve Administrative Management
- 2. Improve Fiscal Management: set annual operating budget increase at 4.2% for FY09
- 3. Improve Infrastructure
- 4. Improve and Protect Our Water
- 5. Enhance Quality of Life for Residents and Visitors
- 6. Address Housing
- 7. Manage Growth

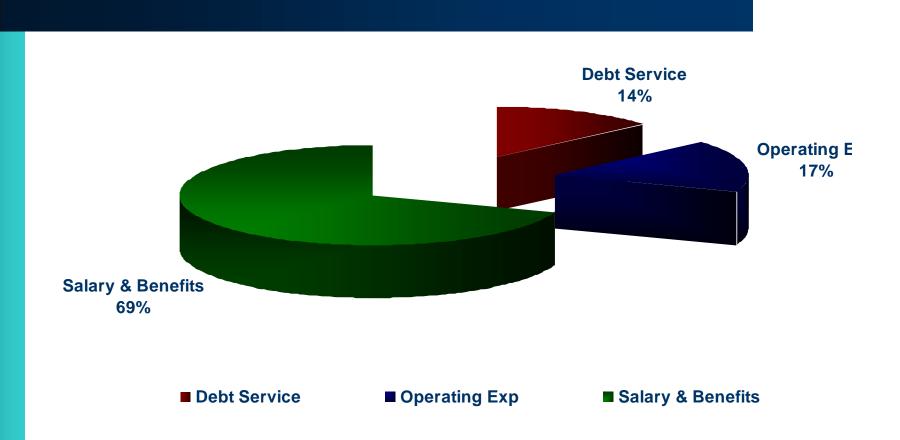
#### **Other Factors**

- Massachusetts General Law
- Government Accounting Standards Board ("GASB") Requirements
- Local Policies and Bylaws
- Moody's (rating agency) observations regarding pressures on the AA3 rating

# **Nature of Projections - CHANGE**

- Information that will be updated includes:
  - Salaries: when individual department budgets are prepared and when contracts are settled
  - Health insurance: when current experience and prices are known
  - Retirement: when assessment is received
  - 2008 tax information: when final in late September, including revenue from new growth, tax levy & rate
  - New requirements: when values are determined or new requirements become known.

# Article 8 – FY09 Projection



# **Expenditures – Salary History**

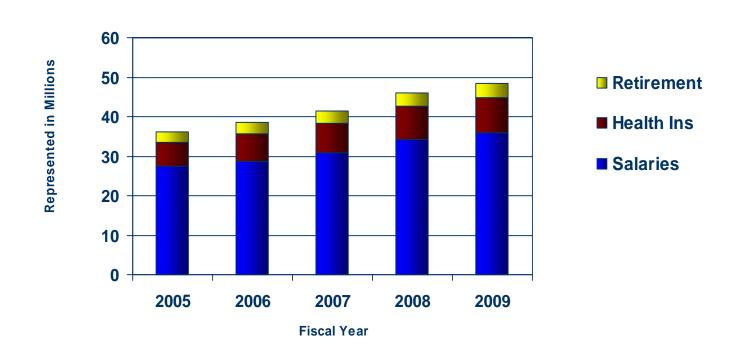
	2005	2006	2007	2008	Average yearly increase
Town Sal	14.1	14.4	15.3	17.2	7%
School Sal	13.4	14.3	15.5	16.9	8%
Subtotal Sal	27.5	28.7	30.8	34.1	7%

In fiscal 2005, several town contracts were settled, resulting in payments for retroactive earnings adjustments. Additionally, 2005 included 53 weeks of payroll. FY 2006, 2007, and 2008 include added personnel, including positions funded from Ambulance Reserve Fund transfers.

# Salary FY 2009 @ 5.0% - 2.5%

FY09 Sal	5%	4%	3%	2.5%
Town Sal	18.1	17.8	17.7	17.6
School Sal	17.7	17.5	17.3	17.3
Subtotal Sal	35.8	35.3	35.0	34.9
Potential Savings		0.5	0.8	0.9

# **Salary & Benefits History**



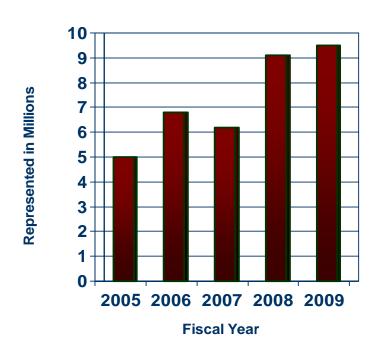
**Average Annual Increase over 4 Yrs = 7.6%** 

# **Expenditures – Salary & Benefits**

	2005	2006	2007	2008	2009
Subtotal Sal	27.5	28.7	30.8	34.1	35.8
Health Ins.	6.1	7.0	7.6	8.6	9.0
BCRP (ret)	2.6	2.8	3.1	3.3	3.6
Salary & Benefits Subtotal	36.2	38.5	41.5	46.0	48.4

Average annual increase over 4 years = 7.6%, includes new positions (except in 2009 projections) and some double digit increases in health insurance and BCRS retirement assessments

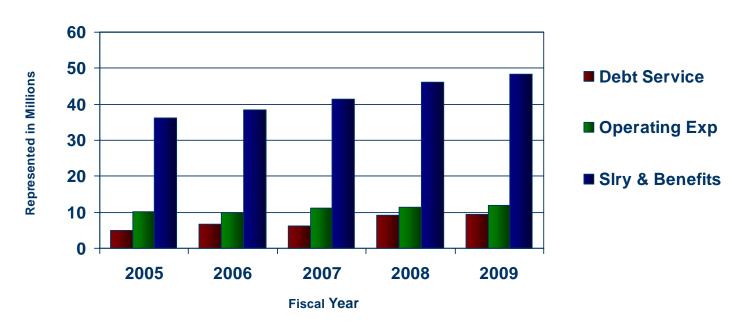
# **Debt Service Expenditure History**



**Average Annual Increase over 4 Yrs = 19.6%** 

# **Article 8 Pro-Forma – History**

#### **Article 8 Pro-forma Totals**



**Average Annual Increase over 4 Yrs = 8.0%** 

### **Article 8 Pro-forma Totals**

						% of
	2005	2006	2007	2008	2009	total
Salary & Benefits	36.2	38.5	41.5	46.0	48.4	68%
Operating Expenses	10.1	9.9	11.2	11.4	11.8	17%
Debt Service	5.0	6.8	6.2	9.1	9.5	15%
Article 8 Total	51.3	55.2	58.9	66.5	69.7	100%

# Article 8 Pro-forma % Change year-to-year change, and 4 yr average

	2006	2007	2008	2009	average
Salary & Benefits	6.4%	7.8%	10.8%	5.2%	7.6%
Operating Expenses	-2.0%	13.1%	1.8%	3.5%	4.1%
Combined Increase	4.5%	8.9%	8.9%	4.9%	6.8%
Debt Service	36.0%	-8.8%	46.8%	4.4%	19.6%
Article 8 Total	7.6%	6.7%	12.9%	4.8%	8.0%

To reach 4.2% target for 2009 combined increase requires that \$400,000 be cut from the projection.

# Solid Waste Enterprise Fund ~ funding from general fund

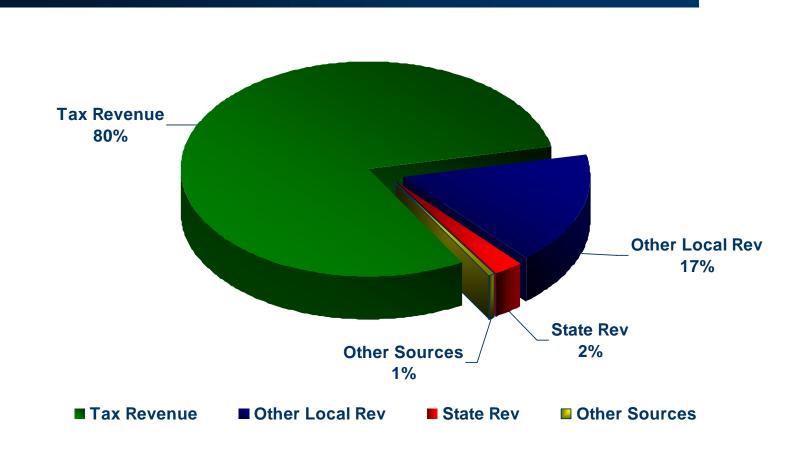
	2007	2008	2009
Override Votes 1999 & 2006	2,586,588	2,586,588	2,586,588
FY07 – Legal Settlement	761,317	0	0
FY07 – End of Year Transfers	280,500	0	0
FY07 – Reserve Fund Transfer	104,000	0	0
FY08 - 5.0% Increase	0	129,412	129,412
FY09 - 2.5% Increase	0	0	68,000
Projection	3,732,405*	2,716,000*	2,784,000

<sup>\*</sup>In 2007 an additional \$157,072 was raised on the recap and transferred to SWEF to cover FY06 budgetary deficit. In 2008, \$9,850 will be raised on the recap to cover remaining FY07 budgetary deficit.

# Total Expenditures from "Raise & Appropriate"

	2005	2006	2007	2008	2009
Article 8	51.3	55.2	58.9	66.5	69.7
Solid Waste	2.1	1.9	3.7	2.7	2.8
Assessments & other articles	1.0	2.3	1.7	2.2	1.6
Capital	0.0	1.4	1.6	1.2	later
Total	54.4	60.8	65.9	72.6	74.1

# FY09 Projected Total Revenue & Other Sources

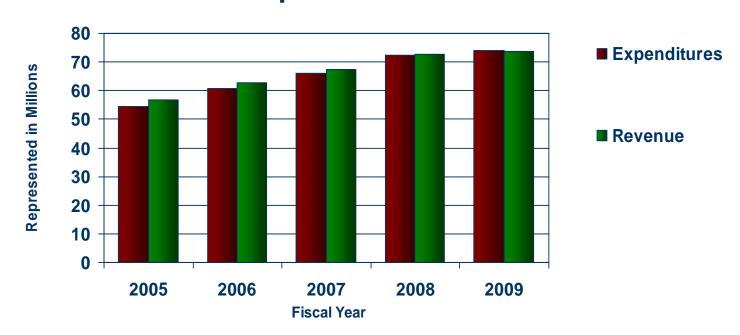


### **Total Revenue & Other Sources**

	2005	2006	2008	2009	
Tax revenue	43.1	46.8	51.2	56.2	59.0
Other local revenue	12.4	11.5	11.6	12.2	12.5
State revenue	1.0	1.1	1.5	1.8	1.8
Total other sources	0.2	3.3	3.0	2.4	0.4
Total	56.7	62.7	67.3	72.6	73.7

# Revenue and Expenditure History

# Total Projected FY09 Revenue & Expenditures



# Total Projected FY 09 Revenue & Expenditures

	2005	2006	2007	2008	2009
	Actu	ıal / near	final		
Total Revenue & other sources	56.7	62.7	67.3	72.6	73.7
Total Expenditures					
& other uses	54.4	60.8	65.9	72.6	74.1
Net	2.3	1.9	1.4	0.0	(0.4)

# **Next Steps**

BOS to set budget guidelines for FY09. Note that a 4.2% target will require a reduction of \$400,000 on this projection, and will result in a balanced projection

(Parallel process for school budget development, review, and recommendation by School Committee)

Negotiations for expired / expiring union contracts with BOS and School Committee approval

Further review of FY 09 budget projections at public meetings

Departmental and school budgets prepared and submitted per budget calendar and instructions

Town Administration recommends budget

BOS reviews and recommends budget

Fin Com reviews and recommends budget to 2008 Annual Town Meeting

	p	projection	-	projection		projection		projection		projection		projection
		<u>fye 2008</u>		<u>fye 2009</u>		<u>fye 2010</u>		<i>fye 2011</i>		<u>fye 2012</u>		<i>fye 2013</i>
Property Tax Valuation:						revaluation year						
assessed valuation	22	2,422,100,000	2.	3,543,200,000	2	24,720,400,000	2	25,709,200,000	2	26,994,700,000		28,344,400,000
		10% increase				ssessed valuation						
Tax Revenue Limitations						ll assessed valuation						
levy limit from prior year	\$	45,989,176	\$	48,178,906	\$	50,384,378	\$	52,627,988	\$	54,916,687	\$	<i>57,258,605</i>
add: 2 1/2 % increase		1,149,729		1,204,473		1,259,609		1,315,700		1,372,917		1,431,465
add: Prop 2.5% operating override												
add: new growth <i>estimate</i>		1,040,000		1,001,000		984,000		973,000		969,000		963,000
levy limit for current year		48,178,906		50,384,378		52,627,988		54,916,687		57,258,605		59,653,070
add: debt exclusion		8,741,493		9,209,318		8,836,936		8,260,442		8,080,814		6,875,848
maximum allowable levy for current year		56,920,398		59,593,696		61,464,924		63,177,129		65,339,419		66,528,918
Amt lost due to fractional tax rate / penny		, ,,,,,		, -,-		,		. ,		, , , , , , ,		, , , , , , , , , , , , , , , , , , , ,
Actual tax levy per recap												
One penny on the tax rate raises:	\$	229,544	\$	239,630	\$	249,959	\$	257,851	\$	268,409	\$	279,055
Residential Tax Rate (estimated)	\$	2.48	\$	2.49	\$	2.46	\$	2.45	\$	2.43	\$	2.38
Estimated Revenue and Other Resources:												
Local property taxes (real and personal)	\$	56,920,398	\$	59,594,000	\$	61,465,000	\$	63,177,000	\$	65,339,000	\$	66,529,000
Less - allowance for abatement:		((00.070)		(50( 000)		((45,000)		((00,000)		((50,000)		(((5,000)
<u>1.2%</u>	1	(683,370)		(596,000)		(615,000)		(632,000)		(653,000)		(665,000)
Net available:		56,237,028		58,998,000		60,850,000		62,545,000		64,686,000		65,864,000
State Revenue: 1% growth 2009 to 2012		1,765,354		1,783,000		1,801,000		1,819,000		1,837,000		1,855,000
· ·												
Total Local Revenue		12,235,000		12,501,000		12,801,000		13,104,000		13,409,000		13,735,000
Total Revenue	\$	70,237,382	\$	73,282,000	\$	75,452,000	\$	77,468,000	\$	79,932,000	\$	81,454,000
rate of growth in revenue over prior year		8.6%		4.3%		3.0%		2.7%		3.2%		1.9%
rate after eliminating effect of debt exclusion tax levy		5.0%		4.2%		4.0%		3.9%		3.8%		3.8%
Other Sources												
Free Cash used (for future years, only stabilization fund amount is shown)		831,464		100,000		100,000		100,000		100,000		100,000
Excess Overlay		928,036										
Transfer from Ambulance Reserve Fund (Article 11)		180,000		-		-		-		-		-
Transfer from Ambulance Reserve Fund (Article 8)		190,000		140,000		90,000		40,000		40,000		40,000
Transfer from Waterways Improvement Fund (Article 10	7	41,000		_				_		_		
Transfer from Ferry Fund	L	231,400		180,000	L	180,000	L	180,000	_	180,000	L	180,000
Total Revenue and Other Resources	<i>\$</i>	72,639,282	\$	73,702,000	\$	75,822,000	\$	77,788,000	\$	80,252,000	\$	81,774,000
	✓										<u> </u>	

Estimated Appropriations and Other Uses: Appropriation Detail	budget fye 2008			projection fye 2009	projection fye 2010		projection fye 2011		projection fye 2012			projection fye 2013
Article 8 Items: Salaries - Town (includes allowance for collective bargaining) Salaries - School	\$	17,197,865 16,854,195	,	18,058,000 17,697,000	\$	18,961,000 18,582,000	,	19,909,000 19,511,000	,	20,904,000 20,487,000		21,949,000 20,487,000
SUBTOTAL SALARIES:	\$	34,052,060	,	35,755,000	,	37,543,000		39,420,000	\$	41,391,000		42,436,000
Operating Expenses:	<u> </u>	5,884,460		6.002.000	\$	6,122,000	\$	6,244,000		6,369,000		6.496.000
Operating Expenses, School		4,009,726	,	4,090,000	\$	4,172,000	-	4,255,000	,	4,340,000		4,427,000
Transfers to community school		310,000	ľ	310,000	,	310,000	,	310,000	,	310,000	,	310,000
SUBTOTAL OPERATING EXPENSE	\$	10,204,186	\$	10,402,000	\$	10,604,000	\$	10,809,000	\$	11,019,000	\$	11,233,000
Group Medical Insurance		8,617,000		9,000,000		10,080,000		11,290,000		12,645,000		14,162,000
General Insurance (all other insurance)		1,199,000		1,355,000		1,531,000		1,730,000		1,955,000		2,209,000
SUBTOTAL INSURANCE	\$	9,816,000	\$	10,355,000	\$	11,611,000	\$	13,020,000	\$	14,600,000	\$	16,371,000
SUBTOTAL DEBT SERVICE	\$	9,092,000	\$	9,529,000	\$	8,998,000	\$	8,308,000	\$	8,107,000	\$	6,901,000
SUBTOTAL RETIREMENT	\$	3,346,353	\$	3,600,000	\$	4,030,000	\$	4,470,000	\$	4,920,000	\$	5,510,000
Article 8 Total	\$	66,510,599	\$	69,641,000	\$	72,786,000	\$	76,027,000	\$	80,037,000	\$	82,451,000
Article: Energy Committee Request												
Article 2: Unpaid Bills		19,054		25,000		25,000		25,000		25,000		25,000
Article 5: Reserve Fund		425,000		500,000		500,000		500,000		500,000		500,000
Article 9: Health and Human Services		331,000		331,000		331,000		331,000		331,000		331,000
Capital budgeted from revenue (transfers in)		221,000										
Article 10: capital articles from free cash & excess overlay		1,159,500										
Article 12: Transfer to Enterprise Fund		2,716,000		2,784,000		2,854,000		2,925,000		2,998,000		3,073,000
Article 16: County Assessment		100,000		100,000		100,000		100,000		100,000		100,000
Article 23: Municipal Electric Aggregate ATM07		35,000										
Article 74: to stabilization fund		600,000		100,000		100,000		100,000		100,000		100,000
Total Appropriations	\$	72,117,153	\$	73,481,000	\$	76,696,000	\$	80,008,000	\$	84,091,000	\$	86,580,000
overlay and other deficits		160,000		160.000		160.000		160,000		160,000		160,000
Cherry Sheet Offsets and Charges		362,130		381,000		392,000		404,000		416,000		<i>4</i> 28,000
Total Appropriations and Other Required Expenditures		72,639,283		74,022,000		77,248,000		80,572,000		84,667,000		87,168,000
Excess (deficit)		(0)		(320,000)		(1,426,000)		(2,784,000)		(4,415,000)		(5,394,000)

Note: Projection Assumes 5.0% Salary Increase

Estimated Appropriations and Other Uses:  Appropriation Detail  Article 8 Items:  Salaries - Town (includes allowance for collective bargaining)	\$ budget fye 2008 17,197,865	projection fye 2009 17,628,000	\$ projection fye 2010 18,069,000	\$ projection fye 2011 18,521,000	,	projection fye 2012 18,984,000	\$ projection fye 2013 19,459,000
Salaries - School	16,854,195	\$ 17,276,000	\$ 17,708,000	\$ 18,151,000	\$	18,605,000	\$ 18,605,000
SUBTOTAL SALARIES:	\$ 34,052,060	\$ 34,904,000	\$ 35,777,000	\$ 36,672,000	\$	37,589,000	\$ 38,064,000
Operating Expenses:	5,884,460	\$ 6,002,000	\$ 6,122,000	\$ 6,244,000	\$	6,369,000	\$ 6,496,000
Operating Expenses, School	4,009,726	\$ 4,090,000	\$ 4,172,000	\$ 4,255,000	\$	4,340,000	\$ 4,427,000
Transfers to community school	 310,000	 310,000	 310,000	310,000		310,000	310,000
SUBTOTAL OPERATING EXPENSE	\$ 10,204,186	\$ 10,402,000	\$ 10,604,000	\$ 10,809,000	\$	11,019,000	\$ 11,233,000
Group Medical Insurance	8,617,000	9,000,000	10,080,000	11,290,000		12,645,000	14,162,000
General Insurance (all other insurance)	 1,199,000	 1,355,000	1,531,000	1,730,000		1,955,000	 2,209,000
SUBTOTAL INSURANCE	\$ 9,816,000	10,355,000	\$ 11,611,000	\$ 13,020,000	\$	14,600,000	\$ 16,371,000
SUBTOTAL DEBT SERVICE	\$ 9,092,000	9,529,000	\$ 	\$ 8,308,000	\$	8,107,000	\$ 6,901,000
SUBTOTAL RETIREMENT	\$ 3,346,353	\$ 3,600,000	\$ 4,030,000	\$ 4,470,000	\$	4,920,000	\$ 5,510,000
Article 8 Total	\$ 66,510,599	\$ 68,790,000	\$ 71,020,000	\$ 73,279,000	\$	76,235,000	\$ 78,079,000
Article: Energy Committee Request							
Article 2: Unpaid Bills	19,054	25,000	25,000	25,000		25,000	25,000
Article 5: Reserve Fund	425,000	500,000	500,000	500,000		500,000	500,000
Article 9: Health and Human Services	331,000	331,000	331,000	331,000		331,000	331,000
Capital budgeted from revenue (transfers in)	221,000						·
Article 10: capital articles from free cash & excess overlay	1,159,500						
Article 12: Transfer to Enterprise Fund	2,716,000	2,784,000	2.854.000	2,925,000		2,998,000	3,073,000
Article 16: County Assessment	100,000	100,000	100,000	100,000		100,000	100,000
Article 23: Municipal Electric Aggregate ATM07	35,000	,	·	ŕ		,	ŕ
Article 74: to stabilization fund	600,000	100,000	100,000	100,000		100,000	100,000
Total Appropriations	\$ 72,117,153	\$ 72,630,000	\$ 74,930,000	\$ 77,260,000	\$	80,289,000	\$ 82,208,000
		,					
overlay and other deficits	160,000	160,000	160,000	160,000		160,000	160,000
Cherry Sheet Offsets and Charges	362,130	381,000	392,000	404,000		416,000	428,000
		·	·			•	
Total Appropriations and Other Required Expenditures	72,639,283	73,171,000	75,482,000	77,824,000		80,865,000	82,796,000
			•				
Excess (deficit)	(0)	531,000	340,000	(36,000)		(613,000)	(1,022,000)

Note: Projection Assumes 2.5% Salary Increase